# City of Boynton Beach Municipal Police Officers' Retirement Fund

Actuarial Valuation Report as of October 1, 2020

Annual Employer Contribution for the Fiscal Year Ending September 30, 2022







May 10, 2021

Board of Trustees City of Boynton Beach Municipal Police Officers' Retirement Fund Boynton Beach, Florida

#### **Dear Board Members:**

The results of the October 1, 2020 Annual Actuarial Valuation of the City of Boynton Beach Municipal Police Officers' Retirement Fund are presented in this report.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purpose of the valuation is to measure the System's funding progress, to determine the employer contribution rate for the fiscal year ending September 30, 2022, and to present the actuarial information for Governmental Accounting Standards Board (GASB) Statement No. 67. This report also includes estimated GASB Statement No. 67 information for the fiscal year ending September 30, 2021. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section B of this report. This report includes risk risk metrics in section A, but does not include a robust assessment of the risks of future experience not meeting the actuarial assumptions. A robust assessment of these risks was outside the scope of this assignment.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data or other information through September 30, 2020. The valuation was based upon information furnished by the Plan Administrator concerning Retirement Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Plan Administrator.

**Board of Trustees** City of Boynton Beach Municipal Police Officers' Retirement Fund May 10, 2021 Page ii

This report was prepared using certain assumptions approved by the Board and prescribed by the Florida Statues as described in the section of this report entitled Actuarial Assumptions and Cost Methods. The prescribed assumptions are the assumed mortality rates detailed in the Actuarial Assumptions and Cost Methods section in accordance with Florida Statutes, Chapter 112.63.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and this report and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the Retirement Plan as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

Peter N. Strong and Jeffrey Amrose are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor.

This actuarial valuation and/or cost determination was prepared and completed by us or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate. In our opinion, the techniques and assumptions used are reasonable, meet the requirements and intent of Part VII, Chapter 112, Florida Statutes, and are based on generally accepted actuarial principles and practices. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Gabriel, Roeder, Smith & Company will be pleased to review this valuation report with the Board of Trustees and to answer any questions pertaining to the valuation. Respectfully submitted,

GABRIEL, ROEDER, SMITH AND COMPANY

Enrolled Actuary No. 20-06975

Ehrolled Actuary No. 20-06599



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**DISCUSSION OF VALUATION RESULTS** 

#### **DISCUSSION OF VALUATION RESULTS**

#### **COMPARISON OF REQUIRED EMPLOYER CONTRIBUTIONS**

A comparison of the required employer contribution developed in this and the last actuarial valuation is shown below. The contribution policy of the City is to contribute the dollar amount determined by multiplying the required percentage of payroll determined as of the valuation date by the projected pensionable payroll for the year.

	For FYE 9/30/22 Based on 10/1/2020 Valuation		Based on Based on 10/1/2020 10/1/2019		Increase (Decrease)	
Required Employer/State Contribution As % of Covered Payroll	\$	7,154,550 55.11 %	\$	6,464,517 56.19 %	\$	690,033 (1.08) %
Estimated State Contribution As % of Covered Payroll	\$	465,087 3.58 %	\$	465,087 4.04 %	\$	0 (0.46) %
Required Employer Contribution As % of Covered Payroll	\$	6,689,463 51.53 %	\$	5,999,430 52.15 %	\$	690,033 (0.62) %

The required employer contribution has been computed under the assumption that the amount to be received from the State next year will be at least \$465,087. The City may not take credit for State revenue in excess of \$465,087. If the next payment from the State falls below \$465,087, the City must raise its contribution by the difference.

The employer contribution listed above is for the City's fiscal year ending September 30, 2022 has been calculated assuming the employer contribution is made on October 1, 2021. The actual City contribution for the fiscal year ending September 30, 2020 was \$5,815,515, which equals the the required contribution of \$5,815,515.

# **REVISIONS IN BENEFITS**

There have been no revisions in benefits sine the last valuation.

#### **REVISIONS IN ACTUARIAL ASSUMPTIONS AND METHODS**

Florida Statutes Chapter 112.63(1)(f) mandates the use of the mortality tables used in either of the two most recently published actuarial valuation reports of the Florida Retirement System (FRS). The FRS updated its mortality assumption in the July 1, 2019 Actuarial Valuation. The previous FRS mortality tables for Special Risk Class members were the RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base



mortality rates included a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates included a 100% white collar adjustment. The current FRS mortality table for Special Risk Class members is the Pub-2010 Headcount-Weighted Mortality Tables for Safety Participants, with ages set forward 1 year and mortality improvements projected to all future years after 2010 using Scale MP-2018. For males, the mortality tables are based on the Below-Median versions of the given table.

Based on the Assumption Study and Experience Investigation for the Seven Years Ended September 30, 2019, dated November 2, 2020, the following changes have been adopted:

- Change in the assumed rates of salary increases reflecting somewhat lower overall observed salary increases, on average, than expected over the seven-year period ending September 30, 2019;
- Change in the assumed rates of retirement reflecting higher observed normal retirement experience than expected over the seven-year period ending September 30, 2019; and,
- Change in the assumed rates of separation from active membership (withdrawal) reflecting higher observed experience than expected over the seven-year period ending September 30, 2019.
- Change in the assumed rates of disability reflecting lower observed experience than expected over the seven-year period ending September 30, 2019.

Lastly, the assumed investment return assumption has been reduced by 0.25% from 7.25% per annum to 7.00% per annum, compounded annually and net of investment expenses.

The net impact of all of the above assumption changes caused an increase in the annual required employer contribution of 0.36% of covered payroll, or \$30,105.

### **ACTUARIAL EXPERIENCE**

There was a net actuarial experience loss of \$3,443,838 for the year, which means that actual experience was less favorable than expected. The actuarial loss was primarily due to higher than expected salary increases (16.9% actual versus 5.8% expected). Additionally there was a lower than expected investment return on the actuarial value of assets. The return on the actuarial value of assets was 6.94% versus 7.25% expected. The return on market value of assets was 4.30%.

The net actuarial loss for the year caused an increase in the annual required employer contribution of 2.02% of covered payroll (or \$262,904).

#### **FUNDED RATIO**

The funded ratio is 66.3% as of October 1, 2020 compared to 67.2% as of October 1, 2019. The funded ratio would have been 67.4% this year prior to recognizing the assumption changes. The funded ratio is equal to the actuarial value of assets divided by the actuarial accrued liability.



#### **ANALYSIS OF CHANGE IN EMPLOYER CONTRIBUTION**

The components of change in the required employer contribution are as follows:

Contribution Rate Last Year	52.15 %
Actuarial Experience	2.02
Change in Administrative Expense	(0.17)
Amortization Payment on UAL	(3.19)
Change in State Contribution	0.47
Change in Normal Cost Rate	(0.11)
Change in Benefits	0.00
Change in Assumptions and Methods	0.36
Contribution Rate This Year	51.53

The change in payment on the UAAL was primarily caused by a 13.1% increase in covered payroll from October 1, 2019 to October 1, 2020. The UAAL amortization payments are scheduled to increase by 2.5% each year, so when covered payroll increases by more than 2.5%, the amortization payment as a percentage of covered payroll decreases.

#### **REQUIRED CONTRIBUTIONS IN LATER YEARS**

The current calculated City contribution requirement is 51.53% of payroll starting October 1, 2021. It is important to keep in mind that under the asset smoothing method, gains and losses are recognized over five years. As of September 30, 2020, the actuarial value of assets exceeded the market value of assets by \$3,732,686. Once all the gains and losses through September 30, 2020 are fully recognized in the actuarial asset values, the contribution rate is expected to increase by roughly 2.15% of payroll before any other changes are taken into account, unless there are offsetting experience gains.

#### **RELATIONSHIP TO MARKET VALUE**

If Market Value had been the basis for the valuation, the City contribution rate would have been 53.68% (\$6,968,583) for the fiscal year ending September 30, 2022, and the funded ratio would have been 63.8%. The funded ratio on a market value basis was 66.7% last year.

# **CONCLUSION**

It is important to note that system assets are insufficient to cover the liabilities for inactive members. As of October 1, 2020, the net market value of assets was \$93.9 million and the liability for current inactive members was \$94.2 million. Additionally, the funded ratio was over 96.5% in 2000 but is currently 66.3%. Multiple steps have been taken to address this issue, including reducing the investment return assumption, shortening the UAAL amortization period, applying a portion of the annual insurance premium tax money to the UAL, and, most recently, conducting an experience study and implementing new assumptions based on actual experience. Over time, these changes should help the Plan's funded status improve, assuing future experience does not deviate significantly from the actuarial assumptions.

The remainder of this Report includes detailed actuarial valuation results, financial information, miscellaneous information and statistics, and a summary of plan provisions.



# RISKS ASSOCIATED WITH MEASURING THE ACCRUED LIABILITY AND ACTUARIALLY DETERMINED CONTRIBUTION

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- 1. Investment risk actual investment returns may differ from the expected returns;
- Contribution risk actual contributions may differ from expected future contributions. For
  example, actual contributions may not be made in accordance with the plan's funding policy or
  material changes may occur in the anticipated number of covered employees, covered payroll, or
  other relevant contribution base;
- 3. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 4. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
- 5. Other demographic risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The computed contribution rate shown on page 1 may be considered as a minimum contribution rate that complies with the Board's funding policy. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.



# **Plan Maturity Values**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>2020</u>	<u>2019</u>
Ratio of the market value of assets to total payroll	7.41	8.08
Ratio of actuarial accrued liability to payroll	11.63	12.12
Ratio of actives to retirees and beneficiaries	0.81	0.85
Ratio of net cash flow to market value of assets	-0.1%	-0.3%

# **Ratio of Market Value of Assets to Payroll**

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

# **Ratio of Actuarial Accrued Liability to Payroll**

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time. The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

#### Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

# **Ratio of Net Cash Flow to Market Value of Assets**

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



# **Additional Risk Assessment**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



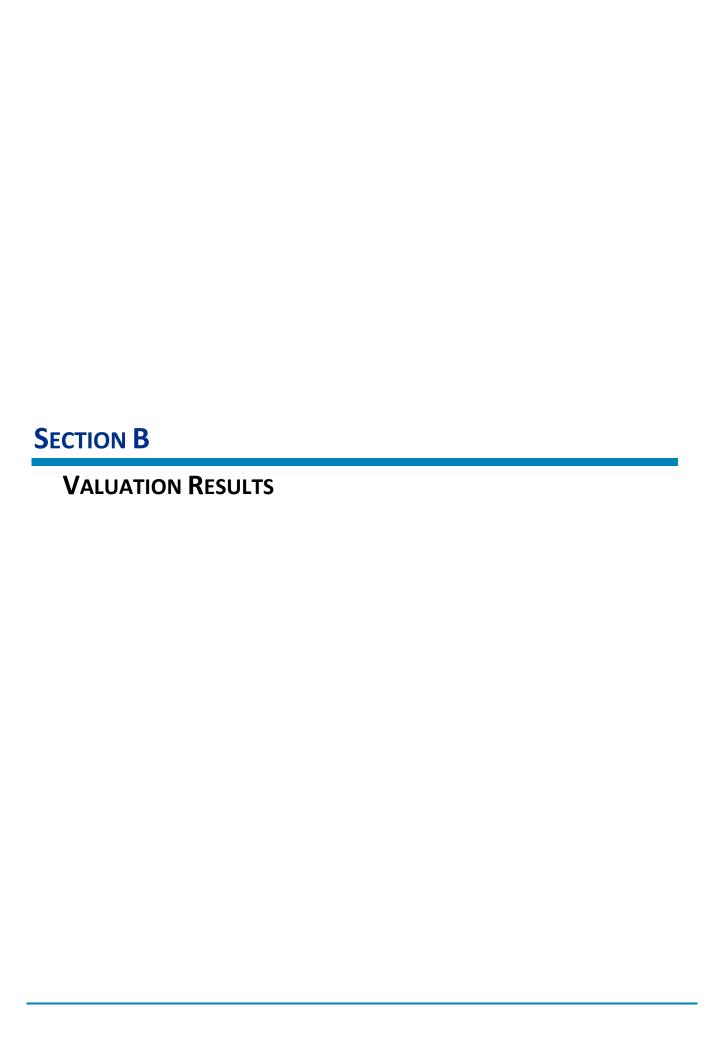
# **CHAPTER REVENUE**

Increments in Chapter revenue over that received in 1998 must first be used to fund the cost of compliance with minimum benefits. Once minimums are met, any subsequent additional Chapter revenue must be used to provide extra benefits. As of the valuation date, all minimum Chapter requirements have been met.

Actuarial Confirmation of the Use of State Chapter Money					
Base Amount Previous Plan Year	\$	465,087			
2. Amount Received for Previous Plan Year		907,957			
3. Benefit Improvements Made in Previous Plan Year		0			
4. Excess Funds for Previous Plan Year: (2) - (1) - (3)		442,870			
5. Accumulated Excess at Beginning of Previous Year		284,088			
6. Excess Funds Used in Previous Plan Year*		410,916			
7. Accumulated Excess as of Valuation Date (Available for Benefit Improvements)		316,042			
8. Base Amount This Plan Year		465,087			

<sup>\*</sup>Includes \$30,000 of excess state premium tax revenue used by the City to reduce the unfunded actuarial accrued liability.





PARTICIPANT DATA						
		October 1, 2020  After Changes  October 1, 2020  Before Changes		Oc	October 1, 2019	
ACTIVE MEMBERS						
Number		121		121		125
Covered Annual Payroll	\$	12,665,666	\$	12,697,623	\$	11,224,143
Average Annual Payroll	\$	104,675	\$	104,939	\$	89,793
Average Age		38.8		38.8		38.2
Average Past Service		10.5		10.5		10.0
Average Age at Hire		28.3		28.3		28.2
RETIREES & BENEFICIARIES & DROP			1			
Number		136		136		133
Annual Benefits	\$	7,266,810	\$	7,266,810	\$	6,989,790
Average Annual Benefit	\$	53,432	\$	53,432	\$	52,555
Average Age		60.0		60.0		59.7
DISABILITY RETIREES						
Number		14		14		14
Annual Benefits	\$	349,332	\$	349,332	\$	349,332
Average Annual Benefit	\$	24,952	\$	24,952	\$	24,952
Average Age	'	65.3		65.3	,	64.3
TERMINATED VESTED MEMBERS						
Number		21		21		23
Annual Benefits	\$	551,339	\$	551,339	\$	609,855
Average Annual Benefit	\$	26,254	\$	26,254	\$	26,515
Average Age	*	42.5	*	42.5	*	41.1



ACTUARIALLY DETERMINED EMPLOYER CONTRIBUTION (ADEC)						
A. Valuation Date	October 1, 2020 After Assumption Changes	October 1, 2020 Before Assumption Changes	October 1, 2019			
B. ADEC to Be Paid During Fiscal Year Ending	9/30/2022	9/30/2022	9/30/2021			
C. Assumed Date of Employer Contrib.	10/1/2021	10/1/2021	10/1/2020			
D. Annual Payment to Amortize Unfunded Actuarial Liability	\$ 4,232,377	\$ 4,114,452	\$ 3,767,889			
E. Employer Normal Cost	2,747,186	2,836,830	2,538,904			
F. ADEC if Paid on the Valuation Date: D+E	6,979,563	6,951,282	6,306,793			
G. ADEC Adjusted for Frequency of Payments	6,979,563	6,951,282	6,306,793			
H. ADEC as % of Covered Payroll	55.11 %	54.74 %	56.19 %			
Assumed Rate of Increase in Covered     Payroll to Contribution Year	2.50 %	2.50 %	2.50 %			
J. Covered Payroll for Contribution Year	12,982,308	13,015,063	11,504,747			
K. ADEC for Contribution Year: H x J	7,154,550	7,124,445	6,464,517			
L. Estimate of State Revenue in Contribution Year	465,087	465,087	465,087			
M. Actuarially Determined Employer Contribution (ADEC) in Contribution Year	6,689,463	6,659,358	5,999,430			
N. ADEC as % of Covered Payroll in Contribution Year: M ÷ J	51.53 %	51.17 %	52.15 %			



	ACTUARIAL VALUE OF BENEFITS AND ASSETS					
A.	Valuation Date	October 1, 2020 After Assumption Changes	October 1, 2020 Before Assumption Changes	October 1, 2019		
В.	Actuarial Present Value of All Projected Benefits for  1. Active Members					
	a. Service Retirement Benefits	\$ 69,470,864	\$ 73,989,001	\$ 65,201,845		
	b. Vesting Benefits	4,897,558	2,517,935	2,315,592		
	c. Disability Benefits	1,759,029	3,641,507	3,283,891		
	d. Preretirement Death Benefits	541,147	1,014,159	889,815		
	e. Return of Member Contributions	195,037	121,299	116,786		
	f. Total	76,863,635	81,283,901	71,807,929		
	2. Inactive Members					
	a. Service Retirees & Beneficiaries	85,599,894	85,648,770	82,734,604		
	b. Disability Retirees	3,247,695	3,190,611	3,242,396		
	c. Terminated Vested Members	5,325,841	5,155,868	5,631,881		
	d. Total	94,173,430	93,995,249	91,608,881		
	3. Total for All Members	171,037,065	175,279,150	163,416,810		
C.	Actuarial Accrued (Past Service) Liability	147,247,813	144,785,139	136,045,300		
D.	Actuarial Value of Accumulated Plan Benefits per FASB No. 35	134,211,709	129,753,113	120,469,757		
E.	Plan Assets					
	1. Market Value	93,897,251	93,897,251	90,705,952		
	2. Actuarial Value	97,629,937	97,629,937	91,483,689		
F.	Unfunded Actuarial Accrued					
	Liability: C - E2	49,617,876	47,155,202	44,561,611		
G.	Actuarial Present Value of Projected Covered Payroll	89,070,869	111,556,344	99,523,748		
Н.	Actuarial Present Value of Projected	,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	11,3=3,113		
	Member Contributions	7,507,696	9,418,801	8,295,503		
I.	Accumulated Contributions of	,,,,,,,,,	-,,	-,,		
	Active Members	6,697,804	6,697,804	6,223,524		



ENTRY AGE NORMAL METHOD CALCULATION OF EMPLOYER NORMAL COST					
A. Valuation Date	October 1, 2020 After Assumption Changes	October 1, 2020  Before Assumption  Changes	October 1, 2019		
B. Normal Cost for					
<ol> <li>Service Retirement Benefits</li> <li>Vesting Benefits</li> <li>Disability Benefits</li> <li>Preretirement Death Benefits</li> <li>Return of Member Contributions</li> <li>Total for Future Benefits</li> <li>Assumed Amount for Administrative Expenses</li> <li>Total Normal Cost</li> </ol>	\$ 2,717,242 470,908 176,190 46,933 50,469 3,461,742 172,041 3,633,783	\$ 2,937,386 232,196 283,574 67,055 33,412 3,553,623 172,041 3,725,664	\$ 2,607,479 201,963 256,747 57,943 29,495 3,153,627 170,967 3,324,594		
C. Expected Member Contribution	886,597	888,834	785,690		
D. Employer Normal Cost: B8-C  E. Employer Normal Cost as a % of  Covered Payroll	2,747,186 21.69%	2,836,830 22.34%	2,538,904 22.62%		



# LIQUIDATION OF THE UNFUNDED ACTUARIAL ACCRUED LIABILITY

UAAL Amortization Period and Payments						
	Original UA	Current UAAL				
	Type of	Amortization				
Date	Amortization	Period		Years		
Established	Base	(Years)	Amount	Remaining	Amount	Payment
10/1/98	Fresh Start	30	\$ 1,331,353	8	\$ 1,130,561	\$ 163,460
10/1/99	Plan Amendment	30	1,656,722	9	1,491,805	195,632
10/1/00	Plan Amendment	30	185,619	10	174,017	20,954
10/1/01	Plan Amendment	30	46,601	11	45,749	5,108
10/1/04	Plan Amendment	30	1,166,935	14	1,266,297	117,816
10/1/05	Plan Amendment	30	2,985,574	15	3,304,994	292,578
10/1/05	Method/Assum Change	30	13,646,165	15	15,106,135	1,337,286
10/1/06	Experience Loss	30	2,307,394	16	2,595,621	219,576
10/1/07	Experience Loss	30	16,404	17	18,624	1,511
10/1/08	Experience Loss	30	3,582,504	18	4,069,342	317,778
10/1/09	Experience Loss	30	3,419,100	18	3,855,039	301,043
10/1/10	Experience Loss	30	1,404,570	18	1,568,581	122,492
10/1/11	Experience Loss	30	4,476,765	18	4,926,032	384,678
10/1/11	Assumption Change	30	1,634,520	18	1,798,551	140,450
10/1/12	Experience Gain	30	(2,249,576)		(2,417,311)	
10/1/12	Assumption Change	30	412,194	18	442,928	34,589
10/1/12	Plan Amendment	30	(426,604)		(458,413)	
10/1/13	Experience Gain	30	(794,394)	18	(844,058)	
10/1/13	Assumption Change	30	430,545	18	457,465	35,724
10/1/14	Experience Gain	30	(2,463,259)		(2,575,938)	
10/1/14	Assumption Change	30	461,268	18	482,368	37,669
10/1/15	Experience Loss	30	1,896,466	18	1,953,780	152,572
10/1/15	Assumption Change	30	(588,861)		(606,658)	
10/1/16	Experience Gain	30	(2,092,313)	18	(2,105,373)	
10/1/16	Assumption Change	30	3,097,709	18	3,117,045	243,413
10/1/17	Experience Loss	30	542,252	18	538,364	42,041
10/1/17	Plan Amendment	30	(1,174)		(1,166)	
10/1/17	Assumption Change	30	3,429,073	18	3,404,480	265,859
10/1/18	Experience Gain	20	(183,111)		(179,263)	
10/1/19	Experience Loss	20	1,147,748	19	1,138,561	85,819
10/1/19	Plan Amendment	20	13,311	19	13,205	995
10/1/20	Experience Loss	20	3,443,838	20	3,443,838	251,208
10/1/20	Assumption Change	20	2,462,674	20	2,462,674	179,638
			\$ 46,398,012		\$ 49,617,876	\$ 4,232,377



# **AMORTIZATION SCHEDULE**

The UAAL is being amortized as a level percent of payroll over the number of years remaining in the amortization period. The expected amortization schedule is as follows:

Amortization Schedule						
Year Expected UAAL						
2020	\$ 49,617,876					
2021	48,562,484					
2022	47,319,999					
2023	45,874,493					
2024	44,208,854					
2025	42,304,698					
2030	29,169,727					
2035	9,330,070					
2040	-					



#### **ACTUARIAL GAINS AND LOSSES**

The assumptions used to anticipate mortality, employment turnover, investment income, expenses, salary increases, and other factors have been based on long range trends and expectations. Actual experience can vary from these expectations. The variance is measured by the gain and loss for the period involved. If significant long term experience reveals consistent deviation from what has been expected and that deviation is expected to continue, the assumptions should be modified. The net actuarial gain (loss) for the past year is computed as follows:

A. Derivation of the Current UAAL					
1. Last Year's UAAL	\$ 44,561,611				
2. Last Year's Employer Normal Cost	2,538,904				
3. Last Year's Contributions*	6,374,032				
4. Interest at the Assumed Rate on:					
a. 1 and 2 for one year	3,414,787				
b. 3 from dates paid	429,906				
c. a - b	2,984,881				
5. This Year's Expected UAAL: 1 + 2 - 3 + 4c	43,711,364				
6. This Year's Actual UAAL (Before any					
changes in benefits and assumptions)	47,155,202				
7. Net Actuarial Gain (Loss): (5) - (6)	(3,443,838)				
8. Gain (Loss) due to investments	(349,357)				
9. Gain (Loss) due to other sources	(3,094,481)				

<sup>\*</sup>Includes 0.5% in employee contributions and \$30,000 in excess state premium tax revenue used to reduce the UAAL.

Net actuarial gains in previous years are detailed in the table on the next page.

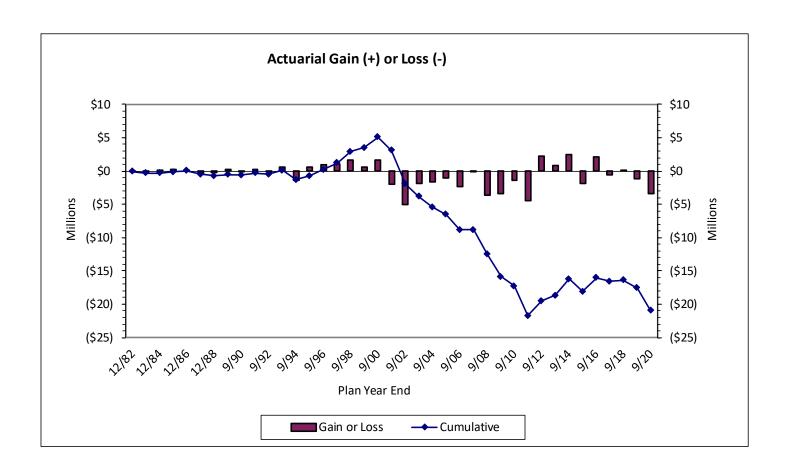


# **HISTORY OF NET ACTUARIAL GAINS AND LOSSES**

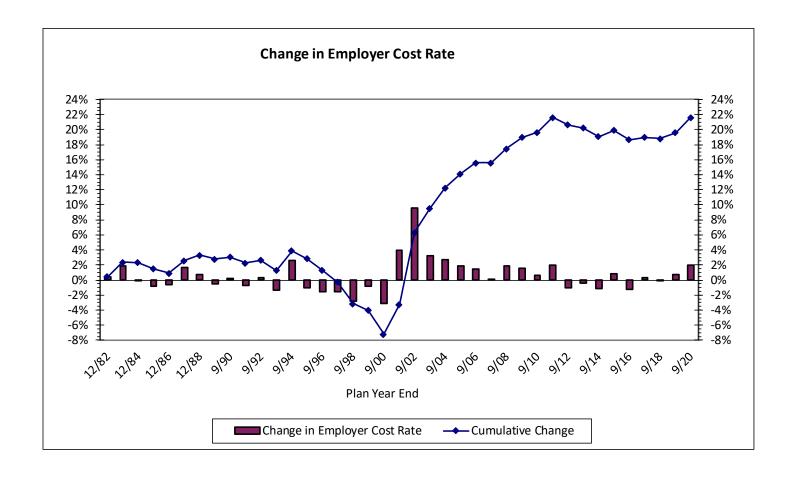
Year Ended	Change in Employer Cost Rate *	Gain (Loss)
12/31/82	0.46 %	\$ (56,551)
12/31/83	1.92	(265,213)
12/31/84	(0.04)	6,977
12/31/85	(0.85)	185,443
12/31/86	(0.59)	158,678
12/31/87	1.67	(516,444)
12/31/88	0.74	(254,892)
12/31/89	(0.52)	206,590
9/30/90	0.24	(94,609)
9/30/91	(0.74)	286,744
9/30/92	0.35	(142,237)
9/30/93	(1.34)	564,365
9/30/94	2.57	(1,370,604)
9/30/95	(1.01)	574,379
9/30/96	(1.56)	938,153
9/30/97	(1.60)	1,008,362
9/30/98	(2.85)	1,694,077
9/30/99	(0.88)	568,386
9/30/00	(3.16)	1,596,887
9/30/01	3.92	(1,978,307)
9/30/02	9.58	(5,069,210)
9/30/03	3.22	(1,870,014)
9/30/04	2.75	(1,615,637)
9/30/05	1.85	(1,083,369)
9/30/06	1.46	(2,307,394)
9/30/07	0.02	(16,404)
9/30/08	1.84	(3,582,504)
9/30/09	1.54	(3,419,100)
9/30/10	0.66	(1,404,570)
9/30/11	1.98	(4,476,765)
9/30/12	(1.01)	2,249,576
9/30/13	(0.38)	794,394
9/30/14	(1.18)	2,463,259
9/30/15	0.86	(1,896,466)
9/30/16	(1.28)	2,092,313
9/30/17	0.31	(542,252)
9/30/18	(0.12)	183,111
9/30/19	0.76	(1,147,748)
9/30/20	2.02	(3,443,838)

<sup>\*</sup> Before 9/30/06, change in Employer Normal Cost.









The fund earnings and salary increase assumptions have considerable impact on the cost of the Plan so it is important that they are in line with the actual experience. The following table shows the actual fund earnings and salary increase rates compared to the assumed rates for the last few years:

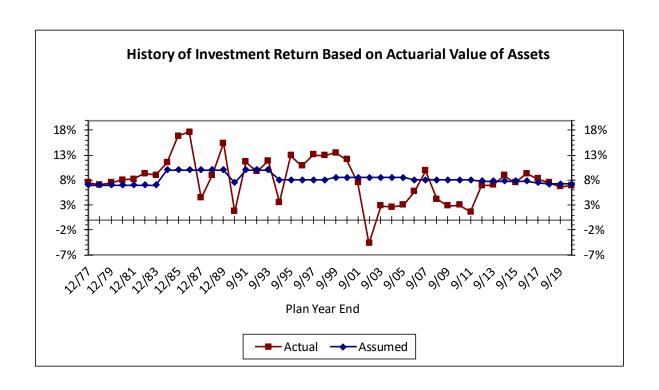


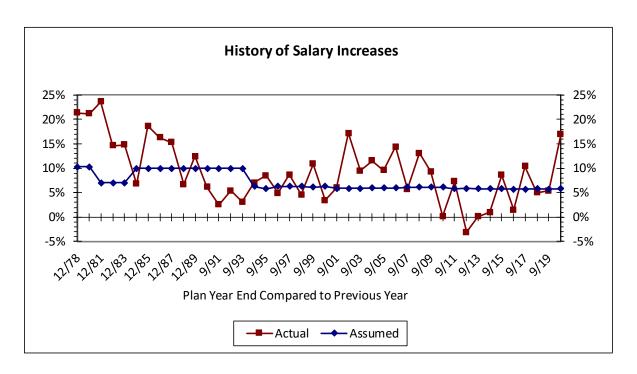
#### HISTORY OF INVESTMENT EARNINGS AND SALARY INCREASES

	Investme	nt Return	Salary	Increases
Year Ending	Actual	Assumed	Actual	Assumed
Ü				
12/31/1977	7.5 %	7.00 %		
12/31/1978	7.1	7.00	18.3 %	10.3% (2 yrs)
12/31/1979	7.5	7.00		
12/31/1980	8.0	7.00	21.2	10.3 (2 yrs)
12/31/1981	8.2	7.00	23.6	7.0
12/31/1982	9.3	7.00	14.6	7.0
12/31/1983	9.0	7.00	14.8	7.0
12/31/1984	11.5	10.00	6.8	10.0
12/31/1985	16.8	10.00	18.6	10.0
12/31/1986	17.6	10.00	16.3	10.0
12/31/1987	4.4	10.00	15.3	10.0
12/31/1988	9.0	10.00	6.7	10.0
12/31/1989	15.4	10.00	12.4	10.0
9/30/1990 (9 mos.)	1.7	7.50	6.1	10.0
9/30/1991	11.6	10.00	2.5	10.0
9/30/1992	9.7	10.00	5.4	10.0
9/30/1993	11.9	10.00	3.1	10.0
9/30/1994	3.5	8.00	7.0	6.3
9/30/1995	12.9	8.00	8.5	5.8
9/30/1996	10.8	8.00	4.9	6.3
9/30/1997	13.1	8.00	8.7	6.3
9/30/1998	12.9	8.00	4.6	6.3
9/30/1999	13.5	8.50	10.9	6.1
9/30/2000	12.1	8.50	3.4	6.3
9/30/2000	7.5	8.50	6.0	5.9
9/30/2002	_	8.50	17.2	5.9
9/30/2002	(4.7) 2.8	8.50	9.5	5.9
	2.8			
9/30/2004	_	8.50	11.5	6.0
9/30/2005 9/30/2006	3.0 5.7	8.50 8.00	9.6 14.4	6.0 6.0
9/30/2007	9.9	8.00	5.7	6.1
9/30/2008	4.2	8.00	13.1	6.1
9/30/2009	2.8	8.00	9.3	6.1
9/30/2010	3.0	8.00	0.2	6.1
9/30/2011	1.6	8.00	7.3	5.8
9/30/2012	6.9	7.75	(3.1)	5.9
9/30/2013	7.0	7.75	0.1	5.8
9/30/2014	8.9	7.75	1.0	5.8
9/30/2015	7.5	7.75	8.6	5.8
9/30/2016	9.3	7.75	1.5	5.7
9/30/2017	8.3	7.50	10.4	5.7
9/30/2018	7.5	7.25	5.0	5.8
9/30/2019	6.7	7.25	5.4	5.7
9/30/2020	6.9	7.25	16.9	5.8
Averages	8.0 %		8.6 %	

The actual investment return rates shown above are based on the actuarial value of assets. The actual salary increase rates shown above are the increases received by those active members who were included in the actuarial valuations both at the beginning and the end of each year.









# Actual (A) Compared to Expected (E) Decrements Among Active Employees

Year	Num Add Dur Ye	ded ing		ice & OP ement	Disa Retire	bility ement	De	ath	Vested	Termi Other	nations To	tals	Active Members End of
Ended	Α	E	Α	E	Α	E	Α	Ε	Α	Α	Α	E	Year
9/30/2002	14	17	1	1	0	0	0	0	1	15	16	8	119
9/30/2003	14	9	6	4	0	0	0	0	1	2	3	9	124
9/30/2004	8	23	14	0	0	0	0	0	2	7	9	9	109
9/30/2005	21	14	1	1	0	0	0	0	3	10	13	8	116
9/30/2006	25	10	3	2	0	0	0	0	1	6	7	9	131
9/30/2007	17	4	3	3	0	0	0	0	0	1	1	11	144
9/30/2008	14	9	2	1	0	0	0	0	0	7	7	12	149
9/30/2009	8	6	3	7	0	0	0	0	0	3	3	11	151
9/30/2010	5	8	4	2	0	0	0	0	1	3	4	11	148
9/30/2011	5	9	5	4	0	0	0	0	2	2	4	10	144
9/30/2012	9	7	3	1	0	0	0	0	2	2	4	4	146
9/30/2013	5	10	3	1	0	0	0	0	4	3	7	7	141
9/30/2014	5	7	2	1	0	0	0	0	2	3	5	6	139
9/30/2015	9	11	3	2	1	0	0	0	4	3	7	4	137
9/30/2016	17	21	7	1	0	0	0	0	11	3	14	4	133
9/30/2017	15	12	7	3	1	0	1	0	1	2	3	5	136
9/30/2018	13	20	10	4	0	0	0	0	5	5	10	5	129
9/30/2019	5	9	4	1	0	0	0	0	0	5	5	5	125
9/30/2020	2	6	4	4	0	0	0	0	1	1	2	4	121
9/30/2021				7		0		0				4	
19 Yr Totals *	211	212	85	43	2	0	1	0	41	83	124	142	

<sup>\*</sup> Totals are through current Plan Year only.



# SUPPLEMENTAL PENSION DISTRIBUTION

	Balance at Beginning of Year	Gain (Loss) for Year	Supplemental Payment	Balance at End of Year
2000	\$ 0	\$ 1,596,887	\$ 0	\$ 1,596,887
2001	1,596,887	(1,978,307)	0	(381,420)
2002	(381,420)	(5,069,210)	0	(5,450,630)
2003	(5,450,630)	(1,870,014)	0	(7,320,644)
2004	(7,320,644)	(1,615,637)	0	(8,936,281)
2005	(8,936,281)	(1,083,369)	0	(10,019,650)
2006	(10,019,650)	(2,307,394)	0	(12,327,044)
2007	(12,327,044)	(16,404)	0	(12,343,448)
2008	(12,343,448)	(3,582,504)	0	(15,925,952)
2009	(15,925,952)	(3,419,100)	0	(19,345,052)
2010	(19,345,052)	(1,404,570)	0	(20,749,622)
2011	(20,749,622)	(4,476,765)	0	(25,226,387)
2012	(25,226,387)	2,249,576	0	(22,976,811)
2013	(22,976,811)	794,394	0	(22,182,417)
2014	(22,182,417)	2,463,259	0	(19,719,158)
2015	(19,719,158)	(1,896,466)	0	(21,615,625)
2016	(21,615,625)	2,092,313	0	(19,523,311)
2017	(19,523,311)	(542,252)	0	(20,065,563)
2018	(20,065,563)	183,111	0	(19,882,452)
2019	(19,882,452)	(1,147,748)	0	(21,030,200)
2020	(21,030,200)	(3,443,838)	0	(24,474,038)

Under certain conditions, participants in payment status can receive a supplemental distribution per Section 18-177 of the Plan. The cumulative actuarial gain for plan years beginning after 9/30/1999 must be a positive amount for a supplemental payment to occur.



			F	RECENT HISTORY	OF VALUATION RI	ESULTS			
	Numl	ber of						Employer No	rmal Cost
Valuation	Active	Inactive	Covered Annual	Actuarial Value	<b>Actuarial Accrued</b>		Funded		% of
Date	Members	Members	Payroll	of Assets	Liability	UFAAL	Ratio	Amount	Payroll
10/1/00	124	56	\$ 6,907,740	\$ 32,559,614	\$ 33,726,879	\$ 1,167,265	96.5 %	\$ 464,164	6.72 %
10/1/01	122	75	6,555,316	34,331,760	37,715,963	3,384,203	91.0	726,204	11.08
10/1/02	119	75	7,382,088	32,133,373	40,604,148	8,470,775	79.1	1,538,895	20.85
10/1/03	124	81	7,917,021	33,206,438	44,029,168	10,822,730	75.4	1,935,704	24.45
10/1/04	109	94	7,207,008	34,495,794	48,154,162	13,658,368	71.6	2,043,434	28.35
10/1/05	116	96	7,836,390	35,445,474	56,691,347	21,245,873	62.5	1,238,339	15.80
10/1/06	131	100	9,302,405	37,691,909	61,468,267	23,776,358	61.3	1,441,317	15.49
10/1/07	144	103	10,296,812	41,981,125	66,068,756	24,087,631	63.5	1,587,552	15.42
10/1/08	149	104	11,532,888	44,277,726	72,349,643	28,071,917	61.2	1,774,031	15.38
10/1/09	151	107	12,537,968	46,116,985	78,055,403	31,938,418	59.1	1,931,395	15.40
10/1/10	148	109	12,134,525	48,129,593	81,957,204	33,827,611	58.7	1,895,893	15.62
10/1/11	144	113	12,397,266	49,115,728	89,656,412	40,540,684	54.8	2,126,920	17.16
10/1/12	146	116	11,789,237	52,594,653	91,924,429	39,329,776	57.2	2,114,509	17.94
10/1/13	141	122	11,302,523	56,693,338	95,951,447	39,258,109	59.1	2,132,984	18.87
10/1/14	139	123	11,142,832	62,320,013	99,965,363	37,645,350	62.3	2,214,983	19.88
10/1/15	137	130	11,774,623	67,380,705	106,464,806	39,084,101	63.3	2,425,913	20.60
10/1/16	133	147	11,075,682	73,166,635	113,697,993	40,531,358	64.4	2,415,066	21.81
10/1/17	136	154	11,831,766	79,329,597	123,846,951	44,517,354	64.1	2,707,417	22.88
10/1/18	129	167	11,169,188	85,593,282	129,814,370	44,221,088	65.9	2,522,537	22.58
10/1/19	125	170	11,224,143	91,483,689	136,045,300	44,561,611	67.2	2,538,904	22.62
10/1/20	121	171	12,665,666	97,629,937	147,247,813	49,617,876	66.3	2,747,186	21.69



	RECENT HISTORY OF REQUIRED AND ACTUAL CONTRIBUTIONS									
	End of			Required Cor	ntributions					
	Year To	Employer	& State	Estimated	d State	Net Emp	loyer	Ac	tual Contribut	ions
Valuation Date	Which Valuation Applies	Amount	% of Payroll	Amount	% of Payroll	Amount	% of Payroll	Employer	State	Total
10/1/98 10/1/99 10/1/00 10/1/01	9/30/99 9/30/00 9/30/01 9/30/02	863,996 920,372 742,646 1,053,863	13.88 12.92 10.75 16.08	427,874 427,874 429,945 443,454	6.87 6.00 6.22 6.77	436,122 492,498 312,701 610,409	7.01 6.92 4.53 9.31	426,129 490,425 312,701 610,409	427,874 429,945 430,572 443,454	854,003 920,370 743,273 1,053,863
10/1/02 10/1/03 10/1/04 10/1/05 10/1/06	9/30/03 9/30/04 9/30/05 9/30/06 9/30/07	1,929,458 2,343,601 2,571,109 2,808,957 3,030,547	26.14 29.60 35.67 35.85 32.58	443,454 465,087 465,087 465,087 465,087	6.01 5.87 6.45 5.93 5.00	1,486,004 1,878,514 2,106,022 2,343,870 2,565,460	20.13 23.73 29.22 29.92 27.58	1,486,004 1,878,514 2,106,022 2,343,870 2,685,841	465,087 465,087 465,087 465,087 465,087	1,951,091 2,343,601 2,571,109 2,808,957 3,150,928
10/1/07 10/1/08 10/1/09 10/1/09 10/1/10 10/1/11	9/30/08 9/30/09 9/30/10 9/30/11 9/30/12 9/30/13	3,236,241 3,710,169 4,153,603 3,997,173 4,098,955 4,701,572	31.43 32.17 33.13 31.78 32.55 36.68	465,087 465,087 465,087 465,087 465,087	4.52 4.03 3.71 3.70 3.69 3.63	2,771,154 3,245,082 3,688,516 3,532,086 3,633,868 4,236,485	26.91 28.14 29.42 28.08 28.86 33.05	2,771,154 3,245,082 3,688,516 3,552,348 3,633,868 4,236,485	465,087 465,087 465,087 465,087 465,087	3,236,241 3,710,169 4,153,603 4,017,435 4,098,955 4,701,572
10/1/11 10/1/12 10/1/13 10/1/14 10/1/15 10/1/16	9/30/14 9/30/15 9/30/16 9/30/17 9/30/18	4,761,372 4,560,918 4,830,346 4,856,392 5,256,615 5,820,145	38.54 41.73 42.26 43.16 51.64	465,087 465,087 465,087 465,087 465,087	3.93 4.02 4.05 3.82 4.13	4,095,831 4,365,259 4,391,305 4,791,528 5,355,058	34.61 37.71 38.21 39.34 47.51	4,159,736 4,365,259 4,391,305 4,791,528 5,355,058	465,087 465,087 465,087 465,087 465,087	4,624,823 4,830,346 4,856,392 5,256,615 5,820,145
10/1/17 10/1/18 10/1/19 10/1/20	9/30/19 9/30/20 9/30/21 9/30/22	6,272,374 6,280,602 6,464,517 7,154,550	51.72 54.86 56.19 55.11	465,087 465,087 465,087 465,087	3.83 4.06 4.04 3.58	5,807,287 5,815,515 5,999,430 6,689,463	47.89 50.80 52.15 51.53	5,809,713 5,815,515 na na	465,087 465,087 na na	6,274,800 6,280,602 na na



#### **ACTUARIAL ASSUMPTIONS AND COST METHOD**

#### **VALUATION METHODS**

**Actuarial Cost Method** - Normal cost and the allocation of benefit values between service rendered before and after the valuation date were determined using an **Individual Entry-Age Actuarial Cost Method** having the following characteristics:

- (i) the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement:
- (ii) each annual normal cost is a constant percentage of the member's year by year projected covered pay.

Actuarial gains/(losses), as they occur, reduce (increase) the Unfunded Actuarial Accrued Liability.

**Financing of Unfunded Actuarial Accrued Liabilities -** Unfunded Actuarial Accrued Liabilities (full funding credit if assets exceed liabilities) were amortized by level (principal & interest combined) percent-of-payroll contributions over a reasonable period of future years.

**Actuarial Value of Assets** - The Actuarial Value of Assets phase in the difference between the expected actuarial value and actual market value of assets at the rate of 20% per year. The Actuarial Value of Assets will be further adjusted to the extent necessary to fall within the corridor whose lower limit is 80% of the Market Value of plan assets and whose upper limit is 120% of the Market Value of plan assets. During periods when investment performance exceeds the assumed rate, Actuarial Value of Assets will tend to be less than Market Value. During periods when investment performance is less than assumed rate, Actuarial Value of Assets will tend to be greater than Market Value.

#### **VALUATION ASSUMPTIONS**

**The actuarial assumptions used** in the valuation are shown in this Section.

#### **ECONOMIC ASSUMPTIONS**

**The investment return rate** assumed in the valuation is 7.0% per year, compounded annually (net after investment expenses). This rate was 7.25% in the previous valuation.

The **Wage Inflation Rate** assumed in this valuation is 2.5% per year. The Wage Inflation Rate is defined to be the portion of total pay increases for an individual that are due to macro economic forces including productivity, price inflation, and labor market conditions. The wage inflation rate does not include pay changes related to individual merit and seniority effects.

The **Price Inflation Rate** assumed in this valuation was 2.25% per year. *This rate was 2.50% in the previous valuation.* 

The assumed **real rate of return** over price inflation is defined to be the portion of total investment return that is more than the assumed price inflation rate. Considering other economic assumptions, the 7.0% investment return rate translates to an assumed real rate of return over price inflation of 4.75%.



**The rates of salary increase** are as follows and are based on the Experience Study dated November 2, 2020. The old assumption table was used in the previous valuation:

# **New Assumption Table**

% Increase in Salary

Age	Merit and	Price	_
	Seniority	Inflation	Total Increase
Under 25	9.50%	2.25%	11.75%
25-29	4.50%	2.25%	6.75%
30-39	3.50%	2.25%	5.75%
40 & Over	2.25%	2.25%	4.50%

# **Old Assumption Table**

% Increase in Salary

_						
Age	Merit and Seniority	Wage Inflation	Total Increase			
20	3.5%	3.0%	6.5%			
25	3.5%	3.0%	6.5%			
30	3.5%	3.0%	6.5%			
35	3.5%	3.0%	6.5%			
40	2.5%	3.0%	5.5%			
45	2.0%	3.0%	5.0%			
50	2.0%	3.0%	5.0%			
55	2.0%	3.0%	5.0%			

Projected service retirement benefits are increased to allow for the inclusion of unused sick and vacation pay in average final earnings. The increase amount is unique for each member based on the number of hours of accumulated sick and vacation time reported for each member as of June 18, 2013.

For purposes of financing the unfunded liabilities, total payroll is assumed to grow at the Wage Inflation assumption of 2.50% per year using a forward looking methodology, as permitted under Florida Statutes, Chapter 112.64(5)(b).



#### **DEMOGRAPHIC ASSUMPTIONS**

**The mortality tables** are based on the PUB-2010 Headcount Weighted Mortality Tables described below, with mortality improvements projected for healthy lives to all future years after 2010 using Scale MP-2018. No mortality improvement is projected for disabled lives.

	Pre-Retirement PUB-2010 Table	Post-Retirement PUB-2010 Table
Female Healthy	Headcount Weighted Safety Employee Female Table, set forward 1 year	Headcount Weighted Safety Healthy Retiree Female Table, set forward 1 year
Male Healthy	Headcount Weighted Safety Below Median Employee Male Table, set forward 1 year	Headcount Weighted Safety Below Median Healthy Retiree Male Table, set forward 1 year
Female Disabled	N/A	80% Headcount Weighted General Disabled Retiree Female Table; 20% Headcount Weighted Safety Disabled Retiree Female Table
Male Disabled	N/A	80% Headcount Weighted General Disabled Retiree Male Table; 20% Headcount Weighted Safety Disabled Retiree Male Table

These are the same rates as used by the Florida Retirement System (FRS) in their July 1, 2020 Actuarial Valuation Report for Special Risk class members. Florida Statutes Chapter 112.63(1)(f) mandates the use of the mortality tables used in either of the two most recently published actuarial valuation reports of FRS.

FRS Healthy Post-Retirement Mortality for Special Risk Class Members

Sample	Probability of		Future	Life
Attained	Dying Ne	xt Year	Expectano	y (years)
Ages (in 2020)	Men	Women	Men	Women
50	0.42 %	0.20 %	32.40	36.24
55	0.56	0.36	27.63	31.21
60	0.93	0.61	23.05	26.43
65	1.32	0.92	18.80	21.93
70	2.09	1.45	14.80	17.68
75	3.56	2.44	11.21	13.75
80	6.35	4.19	8.14	10.30

This assumption is used to measure the probabilities of each benefit payment being made after retirement.



FRS Healthy Pre-Retirement Mortality for Special Risk Class Members

Sample	Probability of		Future	Life
Attained	Dying Ne	xt Year	Expectano	y (years)
Ages (in 2020)	Men	Women	Men	Women
50	0.17 %	0.11 %	35.58	39.50
55	0.26	0.16	30.50	34.36
60	0.43	0.22	25.55	29.30
65	0.69	0.30	20.80	24.29
70	1.18	0.55	16.28	19.39
75	2.09	1.08	12.05	14.69
80	6.35	4.19	8.14	10.30

This assumption is used to measure the probabilities of active members dying prior to retirement (75% of deaths are assumed to be service connected).

**FRS Disabled Mortality for Special Risk Class Members** 

Sample Attained	Probabil Dying Ne	•	Future Expectance	_
Ages (in 2020)	Men	Women	Men	Women
50	1.45 %	1.25 %	24.04	26.84
55	1.91	1.50	20.88	23.54
60	2.37	1.81	17.92	20.32
65	3.00	2.22	15.07	17.17
70	3.91	2.90	12.39	14.10
75	5.30	4.13	9.87	11.22
80	7.66	6.21	7.60	8.67

This assumption is used to measure the probabilities of each benefit payment being made after retirement for disabled retirees.

In the previous valuation, this assumption was the RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates included a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates included a 100% white collar adjustment. For disabled retirees, the mortality table used was 60% of the RP-2000 for Disabled Annuitants with ages set back 4 years for males and set forward 2 years for females, and 40% of the RP2000 Annuitant Mortality Table with a white collar adjustment with no age setback, both with no provision being made for future mortality improvements.



**The rates of retirement** used to measure the probability of eligible members retiring during the next year are as follows and are based on the Experience Study dated November 2, 2020. *The old assumption table was used in the previous valuation*:

# **New Assumption Table**

				Age			
S		under 45	45-49	50	51-54	55-59	60
е	10 - 14	N/A	N/A	5.0%	5.0%	60.0%	100.0%
r	15	N/A	N/A	60.0%	40.0%	60.0%	100.0%
v	16 - 19	N/A	N/A	60.0%	10.0%	60.0%	100.0%
i	20	60.0%	80.0%	60.0%	10.0%	100.0%	100.0%
C	21 - 24	40.0%	40.0%	40.0%	10.0%	100.0%	100.0%
е	25+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Upon reaching a benefit of 85% of Average Final Compensation (the maximum benefit), members are assumed to have a 100% probability of retirement.

#### **Old Assumption Table**

	Number of Years	
	After First Eligibility	Probability of
_	for Normal Retirement	<b>Normal Retirement</b>
	0	40 %
	1	10 %
	2	10 %
	3	10 %
	4	10 %
	5	10 %
	6	10 %
	7	100 %

Rates of separation from active membership are as shown below (rates do not apply to members eligible to retire and do not include separation due to death/disability) and are based on the Experience Study dated November 2, 2020. The old assumption table was used in the previous valuation:

# **New Assumption Table**

Years	Sample	% of Active Members
of Service	Ages	Separating Within Next Year
0 - 1	ALL	16.0%
1 - 2		11.0%
2 - 3		7.5%
3 - 4		7.5%
4 - 5		5.0%
5 - 9		4.0%
10 - 14		3.0%
15 and over	Under 40	3.0%
	40 - 49	1.5%
	50 and over	0.0%



# **Old Assumption Table**

Years	Sample	% of Active Members
of Service	Ages	Separating Within Next Year
0 - 1	ALL	15.0%
1 - 2		10.0%
2 - 3		7.0%
3 - 4		5.0%
4 - 5		4.0%
At least 5	25	4.0%
	30	3.0%
	35	2.0%
	40	1.0%
	45	0.0%

**Rates of disability** among active members (90% of disabilities are assumed to be service connected) are based on the Experience Study dated November 2, 2020. *The old assumption table was used in the previous valuation*:

# **New Assumption Table**

Sample	% Becoming Disabled		
Ages	within Next Year		
20	0.09 %		
25	0.10 %		
30	0.12 %		
35	0.15 %		
40	0.20 %		
45	0.34 %		
50	0.67 %		
55	1.03 %		

# **Old Assumption Table**

Sample	% Becoming Disabled
Ages	within Next Year
20	0.14 %
25	0.15 %
30	0.18 %
35	0.23 %
40	0.30 %
45	0.54.0/
45	0.51 %
50	1.00 %
55	1.55 %



#### MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

Administrative & Investment Expenses

The investment return assumption is intended to be the return net of investment expenses. Annual administrative expenses are assumed to be equal to the average of the prior two years' expenses. Assumed administrative expenses are added to the Normal Cost.

Benefit Service

Exact fractional service is used to determine the amount of benefit payable.

**Decrement Operation** 

Disability and mortality decrements operate during retirement eligibility.

**Decrement Timing** 

Decrements of all types are assumed to occur at the beginning of the year.

**Eligibility Testing** 

Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

**Forfeitures** 

For vested separations from service, it is assumed that 0% of members separating will withdraw their contributions and forfeit an employer financed benefit. It was further assumed that the liability at termination is the greater of the vested deferred benefit (if any) or the member's accumulated contributions.

Incidence of Contributions Employer contributions are assumed to be made at the beginning of the year effective October 1, 2011. Member contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made.

**Liability Load** 

Projected normal and early retirement benefits are loaded by a unique amount for each member to allow for the inclusion of unused sick and vacation pay in final average earnings. These individual loads are based on the number of hours of unused accumulated sick and vacation time reported for each member as of June 18, 2013.

Marriage Assumption

100% of males and 100% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active member valuation purposes.

Normal Form of Benefit

A 10-year certain and life annuity is the normal form of benefit.

Pay Increase Timing

Middle of fiscal year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.



#### **GLOSSARY**

Actuarial Accrued Liability (AAL)

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of Future Normal Costs and the Actuarial Accrued Liability.

Actuarial Equivalent

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value (APV)

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Future Benefits (APVFB)

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB, such as the Funded Ratio and theActuarially Determined Contribution (ADEC).

**Actuarial Value of Assets** 

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the Actuarially Determined contribution (ADEC).



Actuarially Determined Contribution (ADEC)

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB. The ADEC consists of the Employer Normal Cost and Amortization Payment.

**Amortization Method** 

A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

**Amortization Payment** 

That portion of the plan contribution or ADEC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** 

The period used in calculating the Amortization Payment.

**Closed Amortization Period** 

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

**Employer Normal Cost** 

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

Equivalent Single
Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

**Experience Gain/Loss** 

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.

**Funded Ratio** 

The ratio of the Actuarial Value of Assets to the Actuarial Accrued Liability.



**GASB** Governmental Accounting Standards Board.

GASB No. 68 and GASB No. 67 These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems

themselves.

**Normal Cost** The annual cost assigned, under the Actuarial Cost Method, to the

current plan year.

**Open Amortization Period** An open amortization period is one which is used to determine the

Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to

covered payroll.

**Unfunded Actuarial Accrued** 

Liability

The difference between the Actuarial Accrued Liability and Actuarial

Value of Assets.

Valuation Date The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are

discounted to this date.





# **SUMMARY OF ASSETS**

	September 30						
Item	2020	2019					
A. Cash and Cash Equivalents (Operating Cash)	\$ 2,373	\$ 2,392					
B. Receivables:							
1. Member Contributions	\$ -	\$ -					
2. Employer Contributions	-	-					
3. State Contributions	-	-					
4. Buy-Back Installment Payments	73,547	154,796					
5. Receivables for Securities Sold plus Prepaid Expenses	560,590	556,543					
6. DROP Loans	174,190	283,627					
7. Total Receivables	\$ 808,327	\$ 994,966					
C. Investments							
1. Short-Term Investments	\$ -	\$ -					
2. Domestic Equities (Large cap defensive)	28,877,771	27,534,885					
3. Real Estate	7,086,338	7,071,372					
4. Multi-Asset Core Fund (Equities)	43,181,046	41,252,626					
5. Multi-Manager Bond Fund (Fixed Income)	32,148,047	30,616,407					
6. Total Investments	\$ 111,293,202	\$ 106,475,290					
D. Liabilities and Reserves							
1. Benefits Payable	\$ -	\$ -					
2. Accrued Expenses and Other Payables	(216,697)	(171,736)					
3. Total Liabilities and Reserves	\$ (216,697)	\$ (171,736)					
E. Total Market Value of Assets Available for Benefits	\$ 111,887,205	\$ 107,300,912					
F. Reserves							
1. State Contribution Reserve	\$ (316,042)	\$ (284,088)					
2. DROP Accounts	(15,223,228)	(13,858,626)					
3. Supplemental Benefit Reserve	(2,450,684)	(2,452,246)					
	\$ (17,989,954)	\$ (16,594,960)					
G. Market Value Net of Reserves	\$ 93,897,251	\$ 90,705,952					
H. Allocation of Investments							
1. Short-Term Investments	0.00%	0.00%					
2. Domestic Equities (Large cap defensive)	25.95%	25.86%					
3. Real Estate	6.36%	6.65%					
4. Multi-Asset Core Fund (Equities)	38.80%	38.74%					
5. Multi-Manager Bond Fund (Fixed Income)	28.89%	28.75%					
6. Total Investments	100.00%	100.00%					



# PENSION FUND DISBURSEMENTS & INCOME

	Septen	nber 3	80
Item	2020		2019
A. Market Value of Assets at Beginning of Year	\$ 107,300,912	\$	102,154,963
B. Revenues and Expenditures			
1. Contributions			
a. Employee Contributions	\$ 1,078,307	\$	901,510
b. Employer Contributions	5,815,515		5,809,713
c. State Contributions	907,957		861,862
d. Buy Back Contributions	88,692		82,461
e. DROP Rollover	59,006		108,110
f. Change in Value of Remaining Buy Back Payments	 (81,249)		(17,451)
g. Total	\$ 7,868,228	\$	7,746,205
2. Investment Income			
a. Interest, Dividends, and Other Income	\$ 1,670	\$	1,295
<ul><li>b. Net Realized Gains/(Losses)</li></ul>	4,735,134		2,670,798
<ul><li>c. Net Unrealized Gain/(Losses)</li></ul>	741,045		3,453,272
d. Investment Expenses	 (741,095)		(698,910)
e. Net Investment Income	\$ 4,736,754	\$	5,426,455
3. Benefits and Refunds			
a. Refunds	\$ (97,633)	\$	(19,613)
b. Regular Monthly Benefits to Retirees	(6,469,543)		(6,003,158)
c. Supplemental Distributions and DROP Loans	(516,009)		(635,684)
d. DROP Distributions	 (770,090)		(1,189,588)
e. Total	\$ (7,853,275)	\$	(7,848,043)
4. Administrative and Miscellaneous Expenses	\$ (165,414)	\$	(178,668)
5. Transfers	\$ -	\$	-
C. Market Value of Assets at End of Year	\$ 111,887,205	\$	107,300,912
D. Reserves			
State Contribution Reserve	\$ (316,042)	\$	(284,088)
2. DROP Accounts	(15,223,228)	-	(13,858,626)
3. Supplemental Benefit Reserve	(2,450,684)		(2,452,246)
4. Total Reserves	\$ (17,989,954)	\$	(16,594,960)
E. Market Value Net of Reserves	\$ 93,897,251	\$	90,705,952



### **ACTUARIAL VALUE OF ASSETS**

Valuation Date – September 30	2019	2020	2021	2022	2023	2024
A. Actuarial Value of Assets Beginning of Year	\$ 101,348,390	\$ 108,078,649	\$ - \$	-	\$ - 5	-
B. Market Value End of Year	107,300,912	111,887,205	-	-	-	-
C. Market Value Beginning of Year	102,154,963	107,300,912	-	-	-	-
D. Non-Investment/Administrative Net Cash Flow	(280,506)	(150,461)				
E. Investment Income						
E1. Actual Market Total: B-C-D	5,426,455	4,736,754	-	-	-	-
E2. Assumed Rate of Return	7.25%	7.25%	7.00%	7.00%	7.00%	7.00%
E3. Assumed Amount of Return	7,548,192	8,041,060	-	-	-	-
E4. Amount Subject to Phase-In: E1–E3	(2,121,737)	(3,304,306)	-	-	-	-
F. Phase-In Recognition of Investment Income						
F1. Current Year: 0.2 x E4	(424,347)	(660,861)	-	-	-	-
F2. First Prior Year	(123,552)	(424,347)	(660,861)	-	-	-
F3. Second Prior Year	430,902	(123,552)	(424,347)	(660,861)	-	-
F4. Third Prior Year	428,499	430,902	(123,552)	(424,347)	(660,861)	-
F5. Fourth Prior Year	(848,929)	428,501	430,904	(123,550)	(424,349)	(660,862)
F6. Total Phase-Ins	(537,427)	(349,357)	(777,856)	(1,208,758)	(1,085,210)	(660,862)
G. Actuarial Value of Assets End of Year						
G1. Preliminary Actuarial Value of Assets:	\$ 108,078,649	\$ 115,619,891	\$ - \$	-	\$ - 5	-
G2. Upper Corridor Limit: 120%*B	128,761,094	134,264,646	-	-	-	-
G3. Lower Corridor Limit: 80%*B	85,840,730	89,509,764	-	-	-	-
G4. Funding Value End of Year	108,078,649	115,619,891	-	-	-	-
G5. Less: State Contribution Reserve	(284,088)	(316,042)	-	-	-	-
G6. Less: DROP Account Balances	(13,858,626)	(15,223,228)	-	-	-	-
G7. Less: Supplemental Benefit Reserve	(2,452,246)	(2,450,684)	-	-	-	-
G8. Final Funding Value End of Year	91,483,689	97,629,937	-	-	-	-
H. Difference between Market & Actuarial Value	\$ (777,737)	\$ (3,732,686)	\$ - \$	-	\$ - 5	-
I. Actuarial Rate of Return	6.73%	6.94%	0.00%	0.00%	0.00%	0.00%
J. Market Value Rate of Return	5.17%	4.30%	0.00%	0.00%	0.00%	0.00%
K. Ratio of Actuarial Value to Market Value	100.72%	103.34%	0.00%	0.00%	0.00%	0.00%



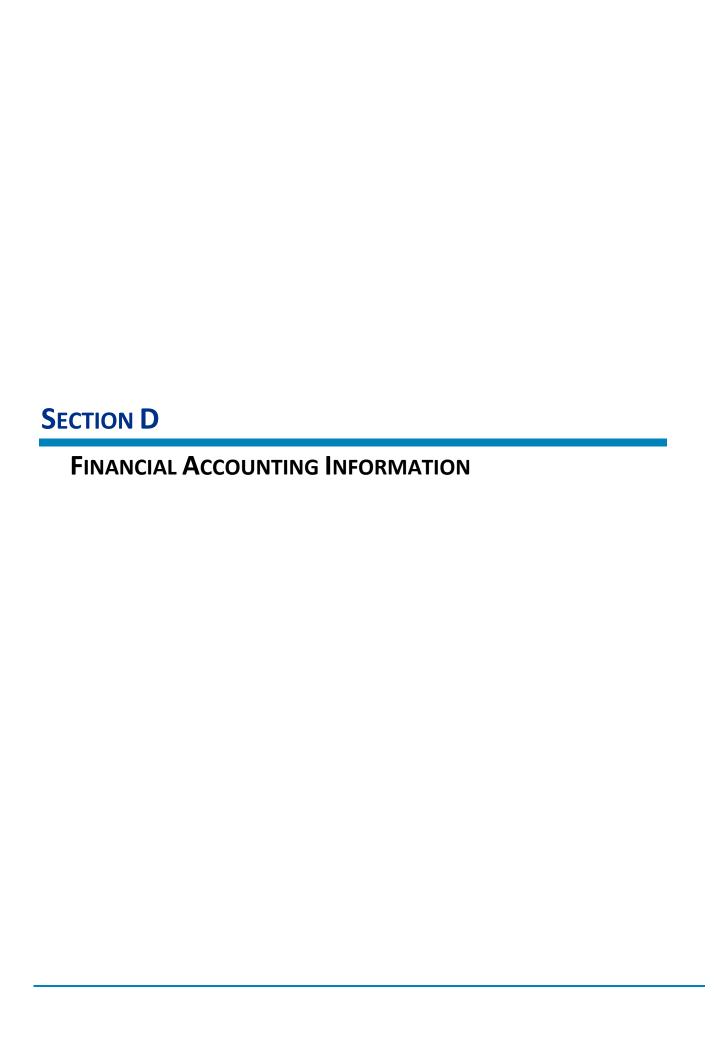
RECONCILIATION OF DROP ACCOUNTS								
Value at beginning of year	\$	13,858,626						
Adjustment to beginning of year balances	+	0						
Payments credited to accounts	+	1,002,446						
Rollovers into DROP account	+	59,006						
Investment Earnings credited	+	1,000,218						
Withdrawals from accounts	-	770,090						
Net Loan Activity	+_	73,022						
Value at end of year		15,223,228						



# **INVESTMENT RATE OF RETURN**

		Investment Rate of Return				
Year Ended		Market Value	Actuarial Value			
12/31/82		16.4 %	9.3 %			
12/31/83		12.3	9.0			
12/31/84		11.9	11.5			
12/31/85		23.0	16.8			
12/31/86		19.0	17.6			
12/31/87		0.3	4.4			
12/31/88		10.4	9.0			
12/31/89		20.6	15.4			
9/30/90	(9 mos.)	(1.9)	1.7			
9/30/91	, ,	14.4	11.6			
9/30/92		10.0	9.7			
9/30/93		12.6	11.9			
9/30/94		1.1	3.5			
9/30/95		19.1	12.9			
9/30/96		12.8	10.8			
9/30/97		20.2	13.1			
9/30/98		10.1	12.9			
9/30/99		10.5	13.5			
9/30/00		9.8	12.1			
9/30/01		(9.1)	7.5			
9/30/02		(9.2)	(4.7)			
9/30/03		16.1	2.8			
9/30/04		8.3	2.6			
9/30/05		10.6	3.0			
9/30/06		6.9	5.7			
9/30/07		13.1	9.9			
9/30/08		(15.1)	4.2			
9/30/09		(8.0)	2.8			
9/30/10		10.2	3.0			
9/30/11		(0.6)	1.6			
9/30/12		18.0	6.9			
9/30/13		9.8	7.0			
9/30/14		10.3	8.9			
9/30/15		1.9	7.5			
9/30/16		10.6	9.3			
9/30/17		9.9	8.3			
9/30/18		6.5	7.5			
9/30/19		5.2	6.7			
9/30/20		4.3	6.9			
Average Returns:						
Last Five Years		7.3 %	7.7 %			
Last Ten Years		7.5 %	7.0 %			
All Years		8.4 %	8.0 %			





	FASB NO. 35 INFORMATION									
Α.	Valuation Date	October 1, 2020	October 1, 2019							
В.	Actuarial Present Value of Accumulated Plan Benefits									
	1. Vested Benefits									
	<ul> <li>a. Members Currently Receiving Payments</li> <li>b. Terminated Vested Members</li> <li>c. Other Members</li> <li>d. Total</li> </ul> 2. Non-Vested Benefits 3. Total Actuarial Present Value of Accumulated Plan Benefits: 1d + 2 4. Accumulated Contributions of Active Members	\$ 88,847,589 5,325,841 38,978,254 133,151,684 1,060,025 134,211,709 6,697,804	\$ 85,977,000 5,631,881 27,564,975 119,173,856 1,295,901 120,469,757 6,223,524							
C.	Changes in the Actuarial Present Value of Accumulated Plan Benefits  1. Total Value at Beginning of Year	120,469,757	118,056,977							
	2. Increase (Decrease) During the Period Attributable to:									
	<ul><li>a. Plan Amendment</li><li>b. Change in Actuarial Assumptions</li><li>c. Latest Member Data, Benefits Accumulated</li></ul>	0 4,458,596	602,521 0							
	<ul><li>and Decrease in the Discount Period</li><li>d. Benefits Paid (Net basis, including credits to DROP accounts)</li></ul>	16,839,012 (7,555,656)	8,862,164 (7,051,905)							
	e. Net Increase	13,741,952	2,412,780							
	3. Total Value at End of Period	134,211,709	120,469,757							
D.	Market Value of Assets	93,897,251	90,705,952							
Ε.	Actuarial Assumptions - See page entitled Actuarial Assumptions and Methods									



# SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS GASB Statement No. 67

Fiscal year ending September 30,	2021*	2020	2019
Total pension liability			
Service Cost	\$ 3,553,623	\$ 3,151,301	\$ 3,138,898
Interest	11,553,919	10,983,024	10,487,401
Benefit Changes	-	16,771	-
Difference between actual & expected experience	3,435,967	708,903	455,046
Assumption Changes	2,130,328	-	-
Benefit Payments	(8,027,580)	(7,755,642)	(7,828,430)
Refunds	(33,178)	(97,633)	(19,613)
Other (Adjustments to Reserves)	539,527	598,703	587,472
Net Change in Total Pension Liability	13,152,606	7,605,427	6,820,774
Total Pension Liability - Beginning	 159,571,394	151,965,967	145,145,193
Total Pension Liability - Ending (a)	\$ 172,724,000	\$ 159,571,394	\$ 151,965,967
Plan Fiduciary Net Position			
Contributions - Employer (from City)	\$ 5,999,430	\$ 5,815,515	\$ 5,809,713
Contributions - Employer (from State)	907,957	907,957	861,862
Contributions - Non-Employer Contributing Entity	-	-	-
Contributions - Member	1,139,910	1,166,999	983,971
Net Investment Income	8,006,610	4,736,754	5,426,455
Benefit Payments	(8,027,580)	(7,755,642)	(7,828,430)
Refunds	(33,178)	(97,633)	(19,613)
Administrative Expense	(172,041)	(165,414)	(178,668)
Other	 -	59,006	108,110
Net Change in Plan Fiduciary Net Position	7,821,108	4,667,542	5,163,400
Plan Fiduciary Net Position - Beginning	 111,813,658	107,146,116	101,982,716
Plan Fiduciary Net Position - Ending (b)	\$ 119,634,766	\$ 111,813,658	\$ 107,146,116
Net Pension Liability - Ending (a) - (b)	53,089,234	47,757,736	44,819,851
Plan Fiduciary Net Position as a Percentage			
of Total Pension Liability	69.26 %	70.07 %	70.51 %
Covered Payroll	\$ 13,000,000	\$ 12,682,527	\$ 11,268,875
Net Pension Liability as a Percentage			
of Covered Payroll	408.38 %	376.56 %	397.73 %

<sup>\*</sup> These figures are estimates only. Actual figures will be provided after the end of the fiscal year. Note that only three years are shown here for summary purposes. The actual September 30, 2021 GASB 67 disclosure report will include all years (up to 10) beginning with the first year GASB 67 was implemented (Fiscal Year 2014).



# SCHEDULE OF THE EMPLOYER'S NET PENSION LIABILITY GASB Statement No. 67

FY Ending September 30,	Total Pension Liability	Plan Net Position	Net Pension Liability	Plan Net Position as a % of Total Pension Liability	Covered Payroll	Net Pension Liability as a % of Covered Payroll
2014	\$ 111,783,071	\$ 76,282,065	\$ 35,501,006	68.24%	\$ 11,070,863	320.67%
2015	116,958,988	78,209,708	38,749,280	66.87%	11,553,613	335.39%
2016	124,555,848	86,202,090	38,353,758	69.21%	11,279,375	340.03%
2017	133,418,274	95,209,495	38,208,779	71.36%	11,834,364	322.86%
2018	145,145,193	101,982,716	43,162,477	70.26%	11,552,888	373.61%
2019	151,965,967	107,146,116	44,819,851	70.51%	11,268,875	397.73%
2020	159,571,394	111,813,658	47,757,736	70.07%	12,682,527	376.56%
2021*	172,724,000	119,634,766	53,089,234	69.26%	13,000,000	408.38%

<sup>\*</sup> These figures are estimates only. Actual figures will be provided after the end of the fiscal year.



# NOTES TO NET PENSION LIABILITY GASB Statement No. 67

Valuation Date: October 1, 2020
Measurement Date: September 30, 2021

#### Methods and Assumptions Used to Determine Net Pension Liability:

Actuarial Cost Method Entry Age Normal

Inflation 2.25%

Salary Increases 4.5% to 11.75% depending on age, including inflation.

Investment Rate of Return 7.00%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition.

Mortality PUB-2010 Headcount Weighted Safety Healthy Employee Mortality Table (for pre-

retirement mortality) and the PUB-2010 Headcount Weighted Safety Healthy Retiree Mortality Table (for post-retirement mortality), with separate rates for males and females and ages set forward one year, with mortality improvements projected to all future years after 2010 using Scale MP-2018. For males, the base mortality rates for both pre-retirement and post-retirement mortality are based on the Below Median Healthy tables. These are the same rates currently in use for Special Risk Class members of the Florida Retirement System (FRS), as

mandated by Chapter112.63, Florida Statutes.

#### Other Information:

Notes See Discussion of Valuation Results on Page 1.

Assumption changes reflect the following changes:

- -The investment return assumption was lowered from 7.25% to 7.00%.
- -The mortality assumption was updated to the current mortality assumption being used by the Florida Retirement System, which was updated effective July 1, 2019 by the FRS, as required by Florida Statutes.
- -Based on the Experience Study dated November 2, 2020, new salary increase rates, retirement rates, separation rates, and disability rates were adopted to reflect observed experience over the 7-year experience study period reviewed.



# SCHEDULE OF CONTRIBUTIONS GASB Statement No. 67

FY Ending September 30,	Actuarially Determined Contribution	Actual Contribution			Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 4,560,918	\$ 4,624,823	\$	(63,905)	\$ 11,070,863	41.77%
2015	4,830,346	4,830,346		-	11,553,613	41.81%
2016	4,856,392	4,856,392		-	11,279,375	43.06%
2017	5,256,615	5,256,615		-	11,834,364	44.42%
2018	5,820,145	5,820,145		-	11,552,888	50.38%
2019	6,272,374	6,274,800		(2,426)	11,268,875	55.68%
2020	6,280,602	6,280,602		-	12,682,527	49.52%
2021*	6,464,517	6,464,517		-	13,000,000	49.73%

<sup>\*</sup> These figures are estimates only. Actual figures will be provided after the end of the fiscal year.



# NOTES TO SCHEDULE OF CONTRIBUTIONS GASB Statement No. 67

Valuation Date: October 1, 2019

Notes Actuarially determined contribution rates are calculated as of the October 1st

which is two years prior to the end of the fiscal year in which contributions are

reported.

# Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed Remaining Amortization Period 17 years (single equivalent period)

Asset Valuation Method 5-year smoothed market

Inflation 2.5%

Salary Increases 5.0% to 6.5% depending on age, including inflation.

Investment Rate of Return 7.25%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition.

Mortality RP-2000 Combined Healthy Participant Mortality Table (for preretirement

mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates used for Special Risk Class members of the Florida Retirement System (FRS) in the July 1, 2018 FRS actuarial valuation. Florida Statutes Chapter 112.63(1)(f) mandates the use of the mortality tables used in either of the two most

recently published actuarial valuation reports of FRS.

Other Information:

See Discussion of Valuation Results in the October 1, 2019 Actuarial Valuation

Notes Report.



# SINGLE DISCOUNT RATE GASB Statement No. 67

A single discount rate of 7.0% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.0%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments (7.0%) was applied to all periods of projected benefit payments to determine the total pension liability.

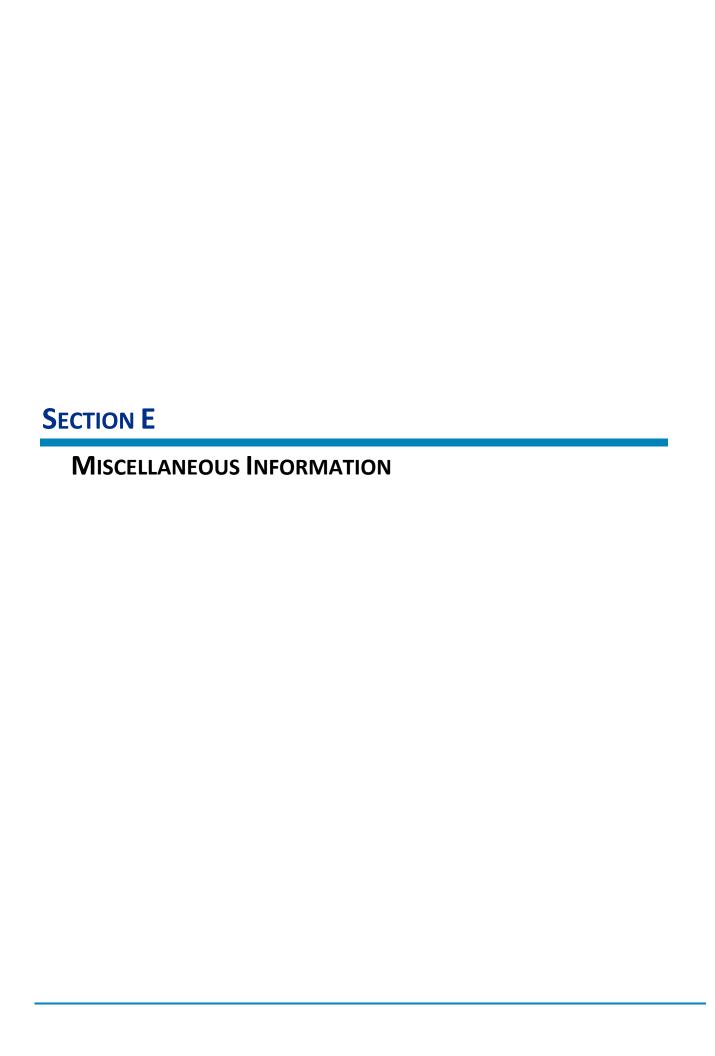
Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.0%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

### Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption\*

	Current Single Discount									
1% Decrease			<b>Rate Assumption</b>	1% Increase						
6.00%		7.00%		8.00%						
\$	71,016,410	\$	53,089,234	\$	38,214,505					

<sup>\*</sup> These figures are estimates only. Actual figures will be provided after the end of the fiscal year.





	RECONCILIATION OF MEMBERS	SHIP DATA	
		From 10/1/19 To 10/1/20	From 10/1/18 To 10/1/19
A.	Active Members		
1.	Number Included in Last Valuation	125	129
2.	New Members Included in Current Valuation	1	5
3.	Non-Vested Employment Terminations	(1)	(5)
4.	Vested Employment Terminations	(1)	0
5.	DROP Participation	(4)	(4)
6.	Service Retirements	0	0
7.	Disability Retirements	0	0
8.	Deaths	0	0
9.	OtherRehires	1	0
10.	Number Included in This Valuation	121	125
В.	Terminated Vested Members		
1.	Number Included in Last Valuation	23	24
2.	Additions from Active Members	1	0
3.	Lump Sum Payments/Refund of Contributions	(1)	0
4.	Payments Commenced	(1)	(1)
5.	Deaths	0	0
6.	OtherRehires	(1)	0
7.	Number Included in This Valuation	21	23
c.	DROP Plan Members		
1.	Number Included in Last Valuation	15	16
2.	Additions from Active Members	4	4
3.	Retirements	(4)	(5)
4.	Deaths Resulting in No Further Payments	0	0
5.	Other	0	0
6.	Number Included in This Valuation	15	15
D.	Service Retirees, Disability Retirees and Beneficiaries		<u> </u>
1	·	122	127
1.	Number Included in Last Valuation	132	127
2.	Additions from Active Members	0	0
3.	Additions from Terminated Vested Members	1	1
4.	Additions from DROP Plan	4	5
5.	Deaths Resulting in Nov Survivor Reposits	(2)	(1)
6.	Deaths Resulting in New Survivor Benefits	0	0
7.	End of Certain Period - No Further Payments	0	0
8.	Other Lump Sum Distributions Number Included in This Valuation	125	122
9.	Number micialed in this valuation	135	132



# **ACTIVE PARTICIPANT SCATTER**

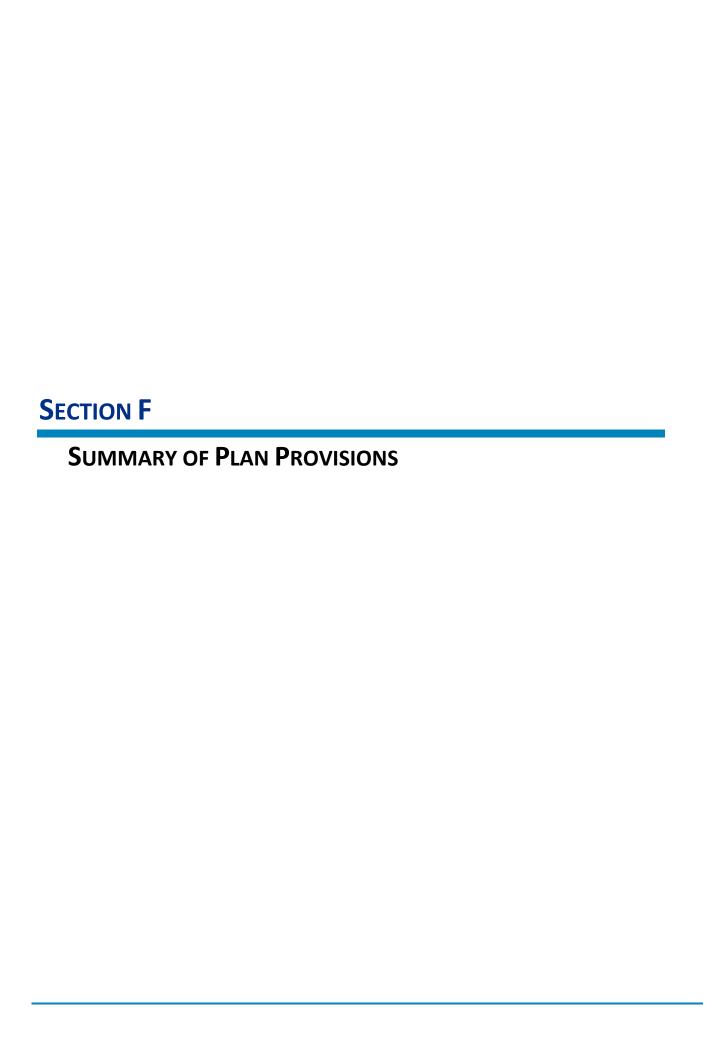
	Years of Service to Valuation Date												
Age Group	0-1	1-2	2-3	3-4	4-5	5-9	10-14	15-19	20-24	25+	Totals		
20-24 NO.	0	1	0	0	0	0	0	0	0	0	1		
TOT PAY	0	65,530	0	0	0	0			0	0	65,530		
AVG PAY	0	65,530	0	0	0	0	0	0	0	0	65,530		
25-29 NO.	0	1	5	4	4	0	0	0	0	0	14		
TOT PAY	0	65,132	351,954	303,999	310,335	0	0	0	0	0	1,031,420		
AVG PAY	0	65,132	70,391	76,000	77,584	0	0	0	0	0	73,673		
30-34 NO.	0	2	3	2			_		0	0			
TOT PAY	0	130,994	212,247	· ·	· ·	1,072,982	-		0	0	2,372,251		
AVG PAY	0	65,497	70,749	71,755	79,564	97,544	111,712	0	0	0	87,861		
35-39 NO.	0	0	1	1	2	_		_	0	0			
TOT PAY	0	0	68,641	· ·	· ·	240,823		-	0	0	, ,		
AVG PAY	0	0	68,641	76,411	77,899	80,274	114,077	124,677	0	0	104,292		
40-44 NO.	0	0	0	0	1					0			
TOT PAY	0	0	0	0	78,880	-	-	1,446,192	-	0	2,920,214		
AVG PAY	0	0	0	0	78,880	102,372	105,252	120,516	124,444	0	112,316		
45-49 NO.	0	0	0	1	0			_	2	0			
TOT PAY	0	0	0	74,486	0	•	-	1,218,130	-	0	1,866,283		
AVG PAY	0	0	0	74,486	0	114,423	95,177	121,813	124,823	0	116,643		
50-54 NO.	0	0	1	0	0			_	3	0	10		
TOT PAY	0	0	161,262	0	0	•		-	403,082	0	,,-		
AVG PAY	0	0	161,262	0	0	89,336	0	115,452	134,361	0	123,094		
55-59 NO.	0	0	0	1	0	0	2	_	0	0	3		
TOT PAY	0	0	0	128,532	0	0	•	0	0	0	330,965		
AVG PAY	0	0	0	128,532	0	0	101,217	0	0	0	110,322		
60-64 NO.	1	0	0	0	0	0	0	0	0	0	1		
TOT PAY	132,901	0	0	0	0	0	0	0	0	0	132,901		
AVG PAY	132,901	0	0	0	0	0	0	0	0	0	132,901		
TOT NO.	1	4	10	9	13	21	26	30	7	0	121		
TOT AMT	132,901	261,656	794,104					3,615,614	901,614	0	12,349,212		
AVG AMT	132,901	65,414	79,410	80,771	78,646	97,213	109,712	120,520	128,802	0	102,060		



# **INACTIVE PARTICIPANT SCATTER**

	Terminated						Decea	sed with
	Vested		Disabled		Retired		Beneficiary	
		Total		Total		Total		Total
Age Group	Number	Benefits	Number	Benefits	Number	Benefits	Number	Benefits
Under 20	_	-	-	-	_	-	-	-
20-24	-	-	-	-	-	-	-	-
25-29	-	-	-	-	-	-	-	-
30-34	-	-	-	-	-	-	-	-
35-39	9	219,328	-	-	1	34,216	-	-
40-44	5	136,765	-	-	2	121,685	_	-
45-49	3	78,681	2	98,634	17	1,282,917	1	53,739
50-54	4	116,565	-	-	21	1,380,488	-	-
55-59	-	-	-	-	28	1,531,865	2	38,717
60-64	_	_	4	83,032	30	1,513,935	1	34,254
65-69	-	-	3	61,035	12	531,036	-	-
70-74	_	-	3	78,232	10	441,279	3	94,931
75-79	-	-	2	28,399	6	156,411	-	-
80-84	_	-	-	_	1	23,700	_	_
85-89	-	-	-	_	1	27,637	-	-
90-94	-	-	-	-	_	-	-	-
95-99	_	-	-	-	_	-	-	-
100 & Over	-	-	-	-	-	-	-	-
Total	21	551,339	14	349,332	129	7,045,169	7	221,641
Average Age		42		65		60		64





#### **SUMMARY OF PLAN PROVISIONS**

#### A. Ordinances

Plan established under the Code of Ordinances for the City of Boynton Beach, Florida, Chapter 18, Article III, and was most recently amended under Ordinance No. 20-010 passed and adopted on its second reading on May 19, 2020. The Plan is also governed by certain provisions of Chapter 185, Florida Statutes, Part VII, Chapter 112, Florida Statutes and the Internal Revenue Code.

#### **B.** Effective Date

August 15, 1981

#### C. Plan Year

October 1 through September 30

### D. Type of Plan

Qualified, governmental defined benefit retirement plan; for GASB purposes it is a single employer plan.

#### E. Eligibility Requirements

All full-time police officers are eligible to participate on the first day of employment.

#### F. Credited Service

Service is measured as the aggregate numbers of years and fractional parts of years of service for which a police officer made Member Contributions to the plan. No service is credited for any periods of employment for which the member received a refund of their contributions.

#### G. Compensation

Total cash remuneration including up to 300 hours of overtime and lump sum payments for the lesser of the amount of sick and vacation leave accumulated as of June 18, 2013 or the amount cashed out at retirement, but exclusive of any payments for extra duty or special detail work.

#### H. Average Final Compensation (AFC)

The average of Compensation over the highest 5 years during the last 10 years of Credited Service.

#### I. Normal Retirement

Eligibility: All members hired prior to October 1, 2019 may retire on the first day of the month

coincident with or next following the earliest of:

(1) age 55 and 10 years of Credited Service, or



(2) age 50 and 15 years of Credited Service, or

(3) 20 years of Credited Service regardless of age.

All members hired on or after October 1, 2019 may retire on the first day of the month coincident with or next following the earliest of:

(1) age 55 and 10 years of Credited Service, or

(2) 25 years of Credited Service regardless of age.

Benefit: All Members hired prior to October 1, 2015: 3.5% of AFC multiplied by years of

Credited Service.

All Members hired on or after October 1, 2015: 3.0% of AFC multiplied by years of

Credited Service.

The total benefit is limited to 85% of AFC, provided that in all cases, the benefit will not be less than 2.75% of AFC for each year of Credited Service. However, the 85% of AFC limitation does not apply to Members who were eligible for Normal

Retirement as of October 1, 2019.

Normal Form

of Benefit: 10 Years Certain and Life thereafter; other options are also available.

COLA None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

J. Early Retirement

Eligibility: A member may elect to retire earlier than the Normal Retirement Eligibility upon

attainment of age 50 and 10 years of Credited Service.

Benefit: The Normal Retirement Benefit is reduced by 1.5% for each year by which the Early

Retirement date precedes the Normal Retirement date. For this purpose, the Normal Retirement date is the earlier of the date the member would have attained age 55 or completed 20 years of Credited Service (25 years of Credited Service if hired on or after October 1, 2019) had the member continued employment as a

police officer.

Normal Form

of Benefit: 10 Years Certain and Life thereafter; other options are also available.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.



#### K. Delayed Retirement

Same as Normal Retirement taking into account compensation earned and service credited until the date of actual retirement.

#### L. Service Connected Disability

Eligibility: Any member who becomes totally and permanently disabled and unable to render

useful and efficient service as a police officer as a result of an act occurring in the performance of service for the City is immediately eligible for a disability benefit.

Benefit: 66 2/3% of the member's basic rate of earnings in effect on the date of disability,

reduced by amounts payable under Worker's Compensation and Social Security PIA with a minimum benefit being the greater of the accrued Normal Retirement

benefit on the date of disability or 42% of AFC.

**Normal Form** 

of Benefit: 10 Years Certain and Life thereafter; other options are also available.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

### M. Non-Service Connected Disability

Eligibility: Any member with 10 years of Credited Service who becomes totally and

permanently disabled and unable to render useful and efficient service as a police

officer is eligible for a disability benefit.

Benefit: The accrued Normal Retirement Benefit taking into account compensation earned

and service credited as of the date of disability with a minimum benefit equal to

25% of AFC and a maximum benefit equal to 60% of AFC.

Normal Form

of Benefit: 10 years Certain and Life thereafter; other options are also available.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

#### N. Death in the Line of Duty

Eligibility: Any member whose death is determined to be the result of a service incurred injury

is eligible for survivor benefits regardless of Credited Service.

Benefit: Spouse will receive the accrued Normal Retirement Benefit taking into account

compensation earned and service credited as of the date of death with a minimum



benefit equal to 30% of AFC. If there is no spouse, benefits will be paid to the deceased member's estate.

Normal Form

of Benefit: Paid until death of spouse.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

#### O. Other Pre-Retirement Death

Eligibility: Members are eligible for survivor benefits after the completion of 10 or more years

of Credited Service.

Benefit: Spouse will receive the accrued Normal Retirement Benefit taking into account

compensation earned and service credited as of the date of death. If there is no

spouse, benefits will be paid to the deceased member's estate.

Normal Form

of Benefit: Paid until death or remarriage of spouse; or 10 years to the member's estate.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

The beneficiary of a plan member with less than 10 years of Credited Service at the time of death will receive a refund of the member's accumulated contributions.

#### P. Post Retirement Death

Benefit determined by the form of benefit elected upon retirement.

### Q. Optional Forms

In lieu of electing the Normal Form of benefit, the optional forms of benefits available to all retirees are a Single Life Annuity, the 50%, 66 2/3%, 75% and 100% Contingent Annuitant options and the 50%, 66 2/3%, 75% and 100% Survivor Annuity options.

# **R.** Vested Termination

Eligibility: A member has earned a non-forfeitable right to Plan benefits after the completion

of 5 years of Credited Service (10 years of Credited Service if hired on or after October 1, 2016) if they elect to leave their accumulated contributions in the fund.

Benefit: The benefit is the member's accrued Normal Retirement Benefit as of the date of

termination.



For members with at least 5 years of Credited Service (10 years of Credited Service if hired on or after October 1, 2016), the benefit begins on the date that would have been the member's Normal Retirement date had they continued employment until attaining age 55 with 10 years of Credited Service or upon reaching what would have been 20 years of Credited Service (25 years of Credited Service if hired on or after October 1, 2019). Alternatively, members with at least 10 years of Credited Service can elect a reduced Early Retirement benefit any time after age 50.

**Normal Form** 

of Benefit: 10 Years Certain and Life thereafter; other options are also available.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.

Members terminating employment with less than 5 years (10 years of Credited Service if hired on or after October 1, 2016) of Credited Service will receive a refund of their own accumulated contributions.

#### S. Refunds

Eligibility: All members terminating employment with less than 5 years of Credited Service (10

years of Credited Service if hired on or after October 1, 2016) are eligible. Optionally, vested members (those with 5 or more years of Credited Service if hired prior to October 1, 2016; 10 or more years of Credited Service if hired on or after October 1, 2016) may elect a refund in lieu of the vested benefits otherwise due.

Benefit: Refund of the member's contributions.

#### T. Member Contributions

7.5% of Compensation. This amount will increase to 8.0% beginning October 1, 2020 and 8.5% beginning October 1, 2021. Member contributions in excess of 7.0% of Compensation are used to pay down the Unfunded Actuarial Liability and are not used to reduce the City contribution.

#### **U.** Employer Contributions

Chapter 185 Premium Tax Refunds and any additional amount determined by the actuary needed to fund the plan properly according to State laws.

#### V. Supplemental Benefit

All retirees and beneficiaries in pay status are entitled to a monthly supplemental pension benefit paid in a lump sum on October 1 of each year. The supplemental benefit is funded by a 1% of pay contribution from the members and a 1% of pay contribution from the Chapter 185 money. The benefit pool is divided according to the total number of shares of all eligible retirees on a pro-rata basis. The number of shares allotted to each eligible retiree is the sum of credited service at



retirement (maximum of 20 years) and the number of years the participant has been retired (maximum of 20 years). An individual retiree's distribution is the number of shares multiplied by the share value. The benefit ceases upon the later of the death of the retired member or beneficiary.

#### W. Deferred Retirement Option Plan

Eligibility: Plan members who have less than 30 years of Credited Service but have met one of

the following criteria are eligible for the DROP:

(1) age 55 and 10 years of Credited Service, or

(2) age 50 and 15 years of Credited Service (if hired prior to October 1, 2019), or

(3) 20 years of Credited Service (25 years of Credited Service if hired on or after

October 1, 2019) regardless of age.

Members who meet eligibility must submit a written election to participate in the

DROP.

Benefit: The member's Credited Service and FAC are frozen upon entry into the DROP. The

monthly retirement benefit as described under Normal Retirement is calculated

based upon the frozen Credited Service and FAC.

Maximum

DROP Period: The earlier of 5 years of participation in the DROP or 30 years of employment.

Interest

Credited: For members hired prior to October 1, 2019, the member's DROP account is

credited at an interest rate based upon the option chosen by the member.

Members must elect 1 of the 3 following options:

1. Gain or loss at the same rate earned by the Plan, or

2. Guaranteed rate of 7%, or

3. A percentage of the DROP credited at the same rate earned by the Plan and

the remaining percentage credited with earnings at a guaranteed rate of 7%.

For members hired on or after October 1, 2019, the member's DROP account is credited at the same rate earned by the Plan, but no less than 0% and no more than 8%. Such members must also withdraw the DROP balance within 30 days of

separating from employment and exiting the DROP.

**Normal Form** 

of Benefit: Options include a lump sum, equal annual payments over 5 years, or monthly

installments based upon actuarial tables until the balance is paid out.

COLA: None

Supplemental

Benefit: A supplemental benefit is paid each year. Please see Item V. for a full description.



# X. Other Ancillary Benefits

There are no ancillary benefits not required by statutes but which might be deemed a City of Boynton Beach Municipal Police Officers' Retirement Fund liability if continued beyond the availability of funding by the current funding source.

# Y. Changes Since Previous Valuation

None.

